

(Revised December 2004)

# Notice of Cost Accounting Center (CAC) Designation

National Environmental Policy Act (NEPA) Requirements Checklist

Request for Categorical Exclusion

#### Prison Industry Enhancement Certification Program (PIECP) Notice of Cost Accounting Center (CAC) Designation

A. Provide a One Paragraph Description of the Proposed CAC
CAC Name —
Private Partner Name
INSTITUTION Name and Address
Product Line
List All Inmate Job Titles (with OES/SOC codes)
Proposed Number of Inmate Workers
How will the inmate worker be paid? ☐ Hourly ☐ Piece Work Rate ☐ Other? (Explain)
If Piece work, does the base rate equate with or exceed the minimum allowable wage identified by your State's wage setting agency?   Yes No (Reason(s):
Is there a training Wage? ☐ Yes ☐ No. If Yes, DES approval, including training wage rate and duration, must be attached.
Is there an established wage plan for this CAC? ☐ Yes ☐ No
Will this be ☐ Customer Model ☐ Employer Model ☐ Manpower Model ☐ Other? (Explain)
Will this industry be in a private prison? ☐ No ☐ Yes If Yes, will out-of-state inmates be involved in production activities? Yes ☐ No ☐

#### **B.** Mandatory Program Documentation and Attachments:

#### 1. Inmate Wages

□ YES, a copy of the prevailing wage verification letter/documentation obtained from the state wage setting agency verifying locality determination and wage rate finding is attached [See Sample DES Wage and Displacement Information Request]. NOTE: If more than 6 months has elapsed between the date you received wage data from your DES and the date of project start-up, you should recontact your DES to ensure that your wage data is accurate.

#### 2. Non-Displacement

☐ YES, a copy of the non-displacement verification letter or alternative documentation obtained from the State wage setting agency is attached.

□YES, (if Employer Model CAC) a copy of the private sector partner letter, contract, or agreement verifying the non-displacement of free-world workers employed by the company is attached.

#### 3. Consultation with Organized Labor

☐ YES, a copy of the letter to the local union central body or the State union body, board meeting minutes, or public notices informing them about the proposed CAC is attached [See Sample Business & Labor PIECP Notification Letter].

#### 4. Consultation with Local Business

☐ YES, consultation with local businesses that may be impacted by proposed CAC including board meeting minutes, or public notices informing them about the proposed CAC is attached [See Sample Business & Labor PIECP Notification Letter].

## **C.** Affirmation of Compliance with PIECP Guidelines and Requirements:

- 1. Consultation with appropriate local or state labor unions central bodies or similar labor organization representatives prior to the designation of this cost accounting center.
- 2. Consultation with local business representatives prior to the designation of this cost accounting center.
- 3. Authority to operate prison industry programs involved in the production of goods, wares, or merchandise transported through interstate commerce.

- 4. Written assurance from the state's wage setting agency or Department of Economic Security (**DES**) or equivalent that:
  - a. The payment of wages to inmates working in the proposed CAC is comparable to wages paid for work of a similar nature in the same locality in which the work takes place.
  - b. The labor of inmate workers within the CAC will not result in the displacement of employed free world workers; will not be applied in skills, crafts, or trades in which there is a surplus of available, gainful labor in the same locality; or impair existing contracts for services.
- 5. Inmates working in the proposed CAC are entitled to certain benefits, including workers' compensation and FICA (if Employer Model CAC).
- 6. Inmates have signed, in advance, a written agreement that specifies their voluntary participation in the proposed CAC and their approval of the specific deductions to be taken from gross wages and any other financial arrangements.

I certify that the above-named cost accounting center complies with the afore- mentioned Prison Industry Enhancement statutory and guideline criteria:		
Name of Approving Authority:		
Title		
Signature	Date Signed	

#### REQUEST FOR CATEGORICAL EXCLUSION FROM NEPA

#### **GUIDELINES**

Whenever a Certificate Holder elects to exercise its authority designate a CAC, it must determine whether to submit a *Request for Categorical Exclusion* from NEPA. The following is provided as guidance in this process:

- Operations that involve no new construction or major renovation, and no adverse
  effects on the environment, such as through the use or creation of toxic or
  hazardous substances, emissions, or conditions, may be eligible for a Categorical
  Exclusion to NEPA requirements. BJA will make a determination, based upon
  the submitted Notice of Cost Accounting Center (CAC) Designation and
  Request for Categorical Exclusion, regarding this exclusion.
- Operations that normally require an Environmental Assessment include renovations and expansions that change the original use of a facility, that substantially change its size, or that change the existing facility so that it increases the production of liquid, gaseous, or solid wastes; new construction; research and technology whose anticipated and future application could be expected to have an effect on the environment; and new operation involving the use of hazardous, toxic, radioactive, or odorous materials.
- Assessments of such activities which result in BJA "findings of significant impact" will necessitate the preparation of environmental impact statements in compliance with NEPA and its implementing regulations. For guidance related to Environmental Assessments and Impacts, please see NEPA Environmental Impact Assessment and Contacts Information which can be downloaded from www.nationalcia.org.

# **PIECP** National Environmental Policy Act (NEPA) Requirements and Request for Categorical Exclusion

CAC Name	
IN	ISTITUTION Name and Address
1.	Will this be: A continuation of an existing industry at the same site □ An expansion of an existing industry □ A new operation □
2.	Will new construction or renovation of existing facilities be required? Yes □ No □
ou	Provide a detailed description of the processes, operations, methods, products, and tcomes of the proposed cost accounting center: (attach additional narrative, if cessary)
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	Briefly describe the size, terrain, and present land use of the industry site: (attach ditional narrative, if necessary)

#### National Environmental Policy Act (NEPA) Requirements

Environmental Information: For those land uses and environmental resources listed below, please check "Yes" for each one that is located within the site of the proposed CAC, adjacent to the site, or directly impacted by the site's proposed actions. If an item is checked Unknown, further information may be required prior to CAC approval - BJA will advise you.

YES	NO	UNKNOWN
Industrial		
Commercial		
Residential		
Agriculture		
Grazing		
Mining, Quarrying		
Forest		
Recreational		
Transportation		
Parks		
Hospital		
Schools		
Steep Slopes		
Energy Supplies		
Dunes		
Wildlife Refuge		
Shoreline		
Beaches		
Estuary		
Solid Waste Mgmt		

<u>Protected Resources:</u> For those land uses and environmental resources listed below, please check "Yes" for each one that is located within the site of the proposed CAC, adjacent to the site, or directly impacted by the site's proposed actions.

If an item is checked YES, please provide a brief narrative explanation, describing the anticipated impact. An environmental assessment or impact statement may also be necessary - BJA will advise you.

	YES	NO
Wetlands	🗆	
Air Quality		
Flood plains(Include current flood plain map)		
Wilderness(Designated or proposed under the Wilderness Act)	🗆	
Wild or Scenic River(Designated or proposed under The Wild and Scenic River Act)	🗆	
<b>Historical, Archaeological Sites</b> (Listed on National Register of Historic Places or eligible for listing)	🗆	
Critical Habitat or Endangered/ Threatened Species(Listed or proposed)		
Natural Landmark (Listed on National Landmark Registry)		
Important Farmlands		
Approved Costal Zone Management Area		
Sole Source Aquifer Recharge Area(Designated by EPA)		

## **Additional Site and Industry Information**

1.	accomp	facilities under your ownership, lease, or supervision to be utilized in the lishment of this industry either listed or under consideration for listing in the mental Protection Agency's List of Violating Facilities?   Yes  No
2.		ederal, State, or Local Environmental Impact Statement or Analysis been prepared for ustry site?    Yes   No If Yes, attach a copy.
3.	Flood Plai	ns
		Attach a Federal Emergency Management Administration flood plain map covering the proposed/current industry site. Clearly mark the location of the site.
4.	Historical	Preservation
		Attach a copy of the letter sent to the State Historical Preservation Officer requesting comments; attach any resulting comments or written discussion.
5. Toxic Substances		stances
		Will the industry create or produce any toxic, hazardous, or radioactive substances? $\Box$ Yes $\Box$ No If yes, attach a narrative describing the substances and the manner in which these substances will be stored, used and disposed.
6.	Mitigation	
		Describe any measures that will or are being taken to avoid or mitigate any adverse environmental impacts associated with the industry.
7.	Permits	
		Are any federal, state, or local government permits issued or required for this industry or anything related to its outcomes, location, facility, or equipment? $\square$ Yes $\square$ No If yes, attach a copy of each permit.
8.	Public Rea	actions and Responses
		Describe any public objections to this industry and any related evidence regarding the public's concern (newspaper articles, editorials, etc). Attached copies of any printed materials and/or any transcripts from public meetings.   Not Applicable
9.	Related Fe	ederal Actions
		Identify any federal programs, projects, or actions related to this industry that you are planning, are filing an application, or have recently received approval.   Not Applicable

## **Request for NEPA Categorical Exclusion**

CAC Name	
INSTITUTION Name and Address	
The above described Cost Accounting Center me aclusion as defined in paragraph III. a. 9. of the Prison ertification Program Guidelines. The industry will not avironmental resources that would subject it to disqual acclusion. This industry proposal is not a phase or segn then viewed in its entirety, would not meet requiremental acclusion.	Industry Enhancement affect any sensitive land uses or ification as a categorical ment of a larger proposal which,
Name of Recommending Authority	Title
Signature of Recommending Authority	Date Signed
Bureau of Justice Assistance Approval - NEPA	Categorical Exclusion
Julius C. Dupree, Jr., Policy Officer, Program Me	anager, PIECP
Date Approved	

#### SAMPLE DES WAGE & DISPLACEMENT INFORMATION REQUEST

January 1, 2007
Joe Smith State Department of Economic Security 1234 Market Street State Capitol, State 12345
Dear Mr. Smith:
The Department of Corrections is developing a private sector prison industry at the Correctional facility, in partnership with the ABC Corporation. ABC plans to hire inmate workers to manufacture wooden doors. To meet the requirements of the Prison Industries Enhancement Certification Program (PIECP), I am requesting the following wage information:
The 10th Percentile Wage for the State Capitol locality for:
51-7011 Cabinetmakers and Bench Carpenters
51-7041 Sawing Machine Setters, Operators
<ul> <li>I am also requesting that you provide a written determination that this project will not:</li> <li>Result in displacement of employed workers</li> <li>Be applied in skills, crafts, or trades in which there is a surplus of available gainful labor in the locality</li> <li>Significantly impair existing contracts</li> </ul>
I look forward to your early reply.
Sincerely,

Samuel Jones

Correctional Industries Director

#### SAMPLE BUSINESS & LABOR PIECP NOTIFICATION LETTER

On Department Letterhead, One letter each to:

- Local Business Organization or Statewide Business Organization if no local exists
- Local Labor Council or State Labor Council if no local exists

Dear [Labor or Industry organization rep]:

Under the authority of (local/state statute or rule), private sector companies may employ inmates incarcerated in correctional facilities to manufacture goods and provide services for sale to the public through [name of local program]. Under the guidelines of [name of jurisdiction] these businesses are managed by their owners and staff, offering inmates training, work experience, and income. The tax burden of corrections is reduced through deductions from employees' wages for room and board. In addition, deductions for victims' compensation and court ordered financial obligations provide inmates with the means to repay their debts to their victims, the criminal justice system, and support their families.

Federal legislation created the Private Sector/Prison Industries Enhancement Certification Program (PIECP), allowing operations such as those in [name of jurisdiction] to sell prison-made goods in interstate commerce provided the companies meet certain criteria including:

- Paying their employees wages comparative to those paid for similar jobs in the area;
- Providing workers compensation coverage; and
- Notifying local business and labor organizations of their plans to enter into interstate commerce.

The Department of [Employment Security or other department as appropriate] is required to certify that these businesses do not displace employed workers or impair existing contracts.

[Name of jurisdiction] is in the process of certifying a private sector industry under PIECP. [Company] producing [Product line] will operate at [Name of Facility] in [City]. We expect [Number] inmates will be employed as [Job Titles].

If you have questions regarding this new operation or PIECP, please call [local PIECP contact person]. We look forward to your comments.

Sincerely,

[Title of local Correctional Industries Manager]

cc: [Department Head]